## Reflecting on the Past, Looking to the Future: The Groundwater Management Act

Carol Ward Natalie Mast Arizona Department of Water Resources February 4, 2020



# Looking Back



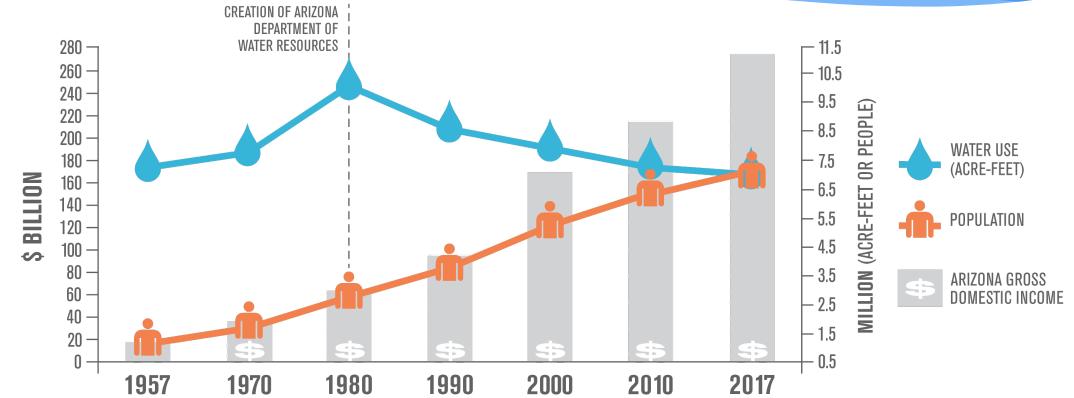
## Looking Back



Long-term groundwater overdraft Subsidence, water quality issues, cost impacts Rapid growth Imbalance between supply and demand Concerns for economic development



#### Arizona Water Management





#### CAP & Colorado River Supplies



"It was obvious that if we didn't use the new supply to help achieve a balance, we'd be in an awful mess in forty or fifty years."

– Wes Steiner



credit: USBOR

## Groundwater Management Act

#### Established the Arizona Department of Water Resources

Gave the Department the authority to regulate water uses and consumption





## **Regulatory Structure**

- Registration of all wells
- Adequate Water Supply
- Community Water Systems
   Statewide

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- Expansion of irrigated acres is prohibited
- Monitoring and Reporting

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- Assured Water Supply
- Management Goals, Plans, & Conservation Programs
- Withdrawal Fees

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# Management Goals (A.R.S. § 45-562)

#### Safe-yield:

"A groundwater management goal which attempts to achieve and thereafter maintain a long-term balance between the annual amount of groundwater withdrawn in an active management area and the annual amount of natural and artificial recharge in the active management area."  $(A.R.S. \S 45-561(12))$ 

## **Prescott, Phoenix, and Tucson AMAs:** Safe-yield by the year 2025

#### **Pinal AMA:**

To allow development of non-irrigation uses and to preserve existing agricultural economies in the AMA for as long as feasible, consistent with the necessity to preserve future water supplies for non-irrigation uses.

#### Santa Cruz AMA:

To maintain a safe-yield condition in the AMA and to prevent local water tables from experiencing long term declines



## Management Plans

#### A.R.S. § 45-563 (A)

"The director shall develop a management plan for each initial active management area for each of five management periods... and shall adopt the plans only after public hearings... The plans shall include a continuing mandatory conservation program... designed to achieve reductions in withdrawals of groundwater."



## Industrial Users

Certain industries that have their own groundwater rights, e.g.: dairies, cooling facilities, power plants, mines, turf facilities

Regulatory requirements include conservation allotments, design limitations, and implementation of BMPs

Turf facilities, including golf courses

- required to have site-specific landscape water conservation plans
- water allotments
- limits on the acreage of turf and lake surface area



## Irrigated Agriculture

Cannot be expanded beyond acreage irrigated during the late 1970s

Each farm (Irrigated Grandfathered Right) is assigned a maximum annual groundwater allotment or is enrolled in a BMP program

Irrigation system distribution losses are not to exceed 10%





Credit: UA CALS

## **Municipal Users**

Large municipal providers are required to meter all connections and limit distribution system losses to no more than 10 percent. Small providers must limit their water losses to 15%.

The conservation requirements for municipal water users are based on reductions in per capita use or appropriate conservation measures.

Landscaping in irrigated public medians and rights-of-way is restricted to lowwater-use plants identified in Regulatory Plant Lists specific to each AMA.



#### **Conservation Impacts**





Increased water use efficiency across the sectors

Large municipal provider GPCD **declined 16**% from **2000 to 2017** alone

Cultural transformation

Water demand has flattened, even as population continues to increase



## Assured Water Supply Program

A new subdivision will not be approved and homes may not be sold or leased in an AMA unless the applicant can demonstrate that there is sufficient water of adequate quality for at least 100 years or they can get a commitment of service from a water provider with a designation

#### Applicant must prove:

- physical, continuous, and legal availability of the water
- water quality
- financial capability
- groundwater use is consistent with the AMA's management goal and plan

Subdivisions proven to meet the criteria are issued a certificate of assured water supply



## Assured Water Supply Program

A water provider may choose to demonstrate an assured water supply, enabling them to service subdivisions in their designated service area

A designation of assured water supply requires that pre-existing as well as committed and projected demands are met with renewable supplies

#### More than 80% of the population of the AMAs is served by designated providers

The AWS Program provides the greatest level of consumer protection





## Assured Water Supply Program

**1988:** Proposed Assured Water Supply Rules to require demonstration of AWS based primarily on renewable supplies meets with stiff opposition

Compromise mechanism is developed to recognize use of renewable supplies through replenishment

**1993:** Replenishment authority is created (Central Arizona Groundwater Replenishment District)

CAGRD provides mechanism to prove consistency with water management goals as part of effort to demonstrate an AWS through replenishment of groundwater pumping

**1995:** Assured Water Supply Rules are established, requiring replenishment with renewable supplies or extinguishment credits



# Recharge Program

The **Underground Water Storage and Recovery Program** allows the storage of surplus water supplies underground to be recovered at a later time for use by the party storing it.

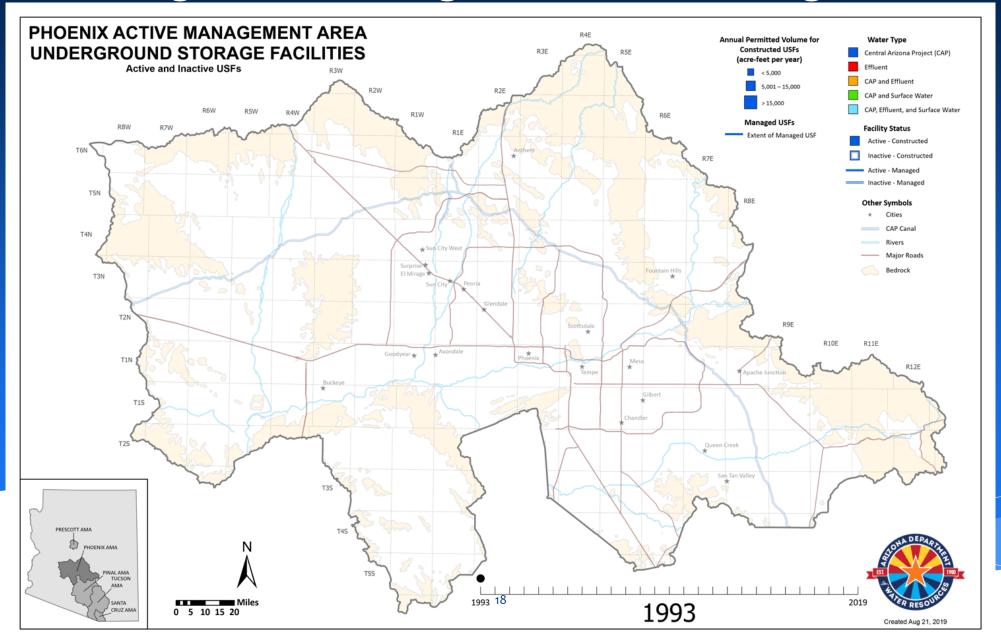
Further defined by the **Underground Water Storage, Savings, and Replenishment Act**. Includes:

- water supplies that are stored underground
- water supplies that are released into natural stream channels to recharge the aquifer
- farms or irrigation districts that use a renewable water supply instead of groundwater that would have otherwise been pumped

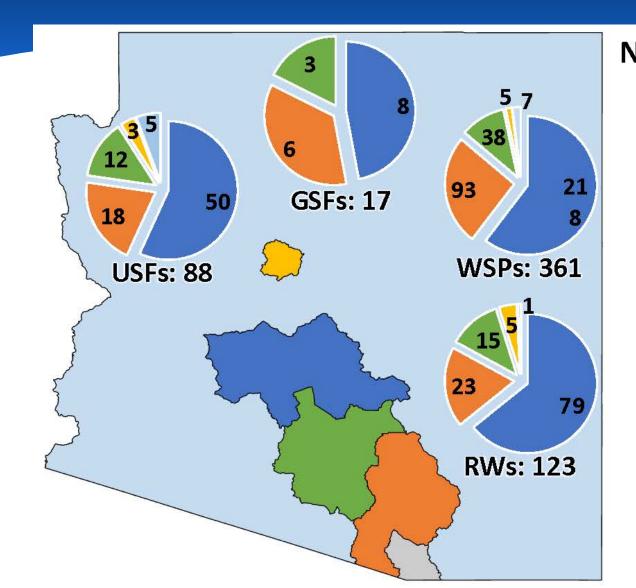
Important tool in managing supplies efficiently, ensuring supplies for the future, and meeting goals of the management plans

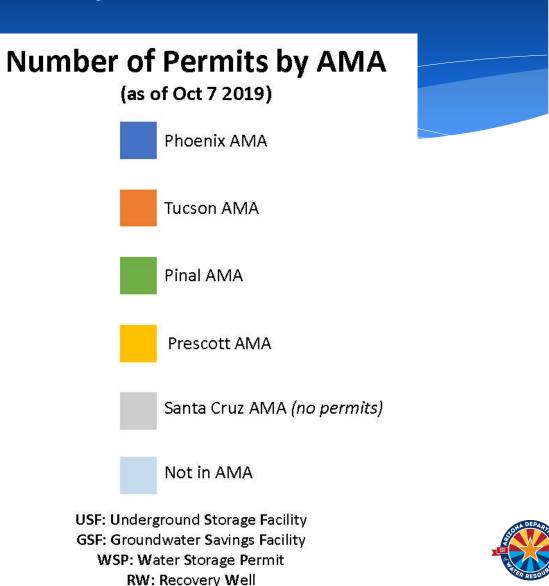


#### Underground Storage Facilities Through Time



#### Permits & Facilities by AMA





### Long-Term Storage Credits

When eligible water is stored underground, Long-Term Storage Credits (LTSCs) may be issued

Credits can be recovered in the future to be used for various reasons, including establishing an assured water supply or fulfilling replenishment obligations









Established in 1996 to increase utilization of the state's Colorado River entitlement and develop LTSCs for the state

Stores or "banks" unused Colorado River water to be used in times of shortage to firm (secure) supplies

Later expanded to store water for use as part of water rights settlement agreements among Indian communities and to assist California and Nevada through interstate banking arrangements



### Arizona Water Banking Authority

#### 4.26 MAF of LTSCs accrued since inception

3.65 MAF for Arizona uses, more than 2x what CAP delivers to central Arizona annually

610 KAF are interstate credits on behalf of Nevada

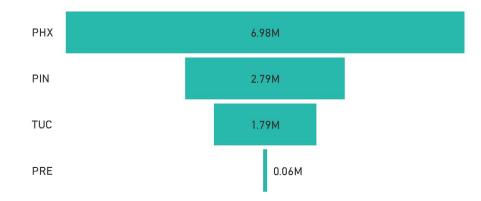


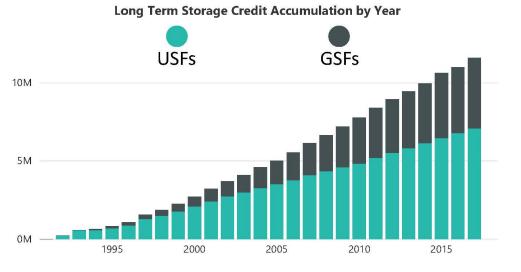


**Cumulative Long Term Storage Credits Earned Statewide Through 2017** 



Cumulative Long Term Storage Credits Earned by AMA







#### Effluent Reuse









95% of the wastewater generated in the Phoenix, Pinal, and Tucson AMAs is reclaimed to serve beneficial uses, including:

- Agricultural & turf irrigation
- Underground storage for future use
- Industrial uses
- Power generation
- Riparian habitat

As of January 2018, interim rules to allow direct potable reuse of reclaimed water went into effect

Arizona's first permit for DPR recently issued to City of Scottsdale

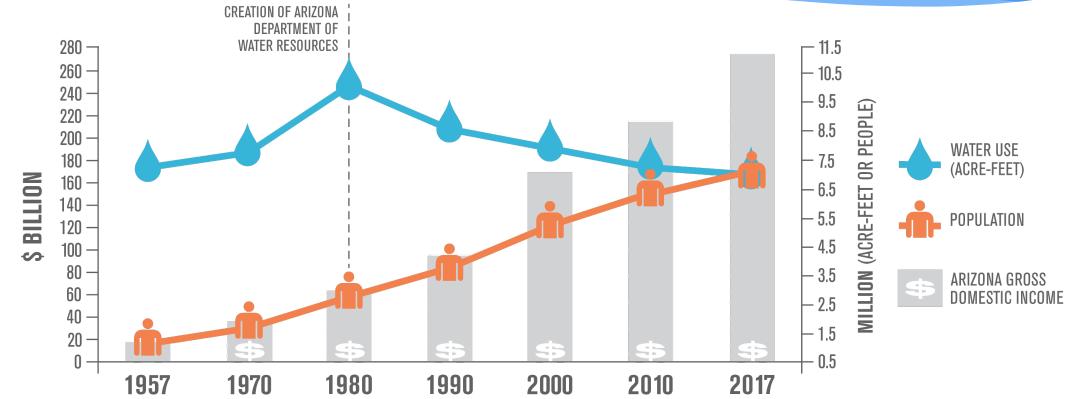


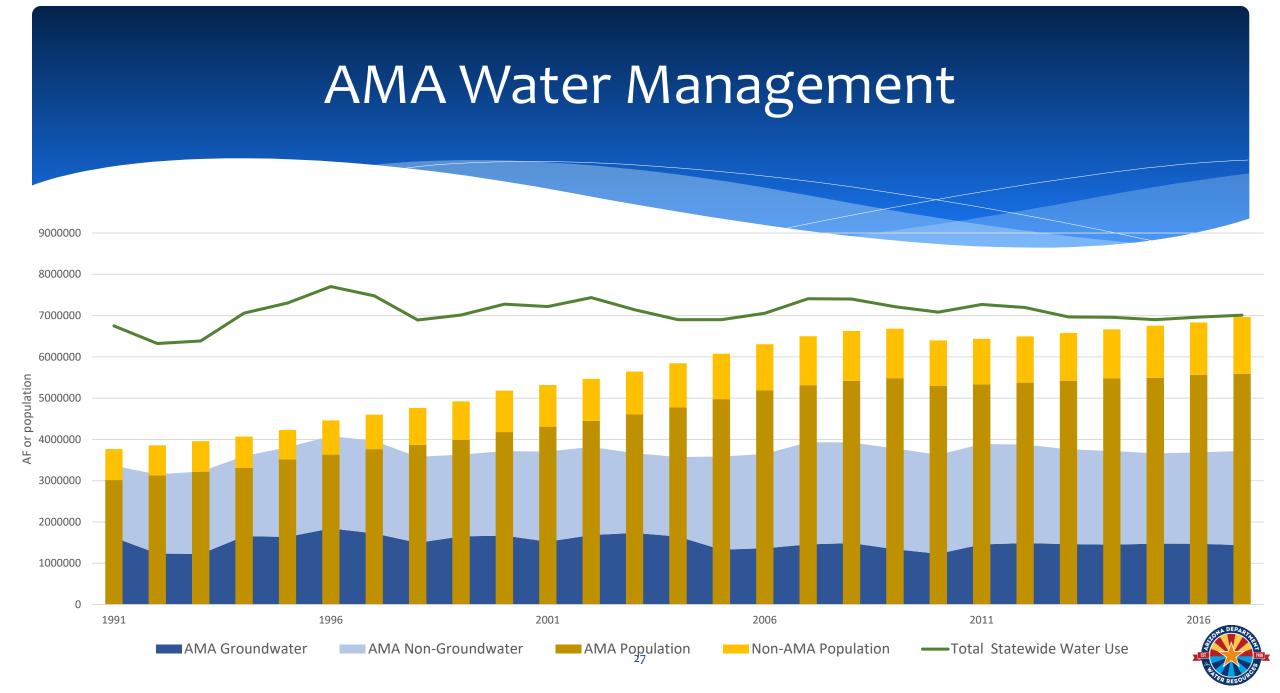
Palo Verde NGS, credit APS

#### Impacts of Water Management



#### Arizona Water Management





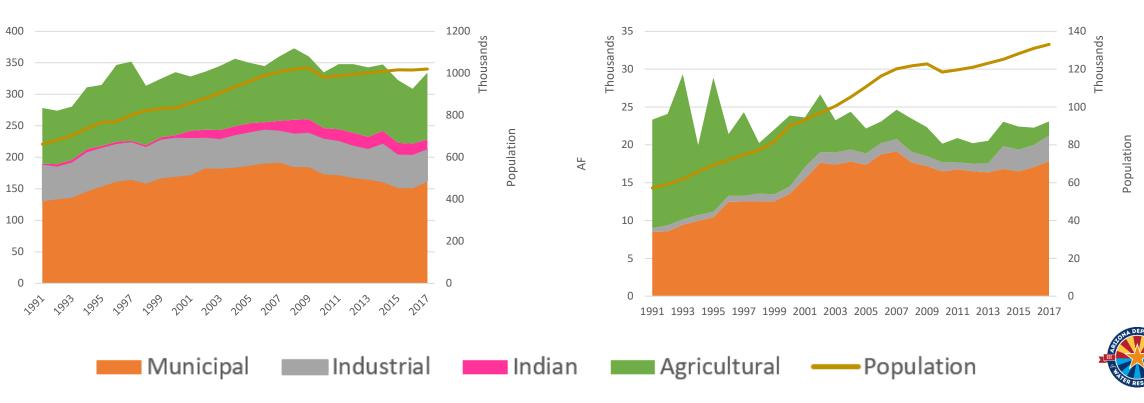
#### Water Demand

**Tucson AMA** 

Thousands

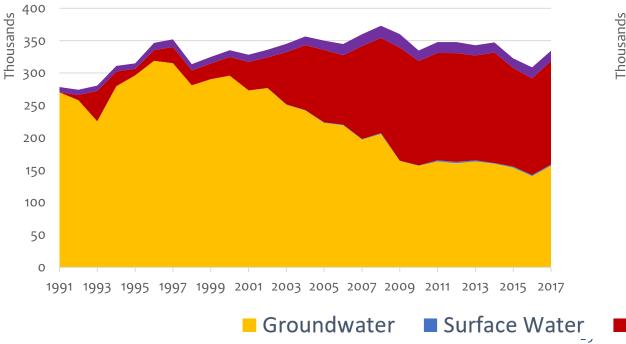
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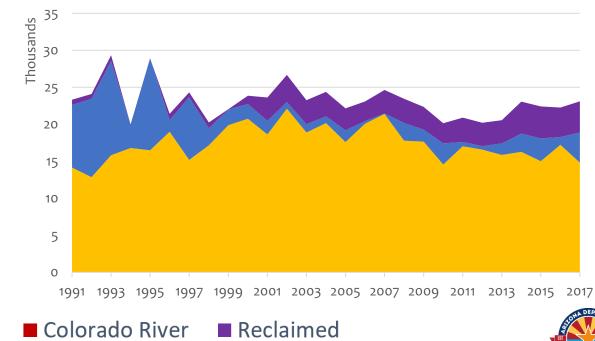


#### Water Supply

#### **Tucson AMA**

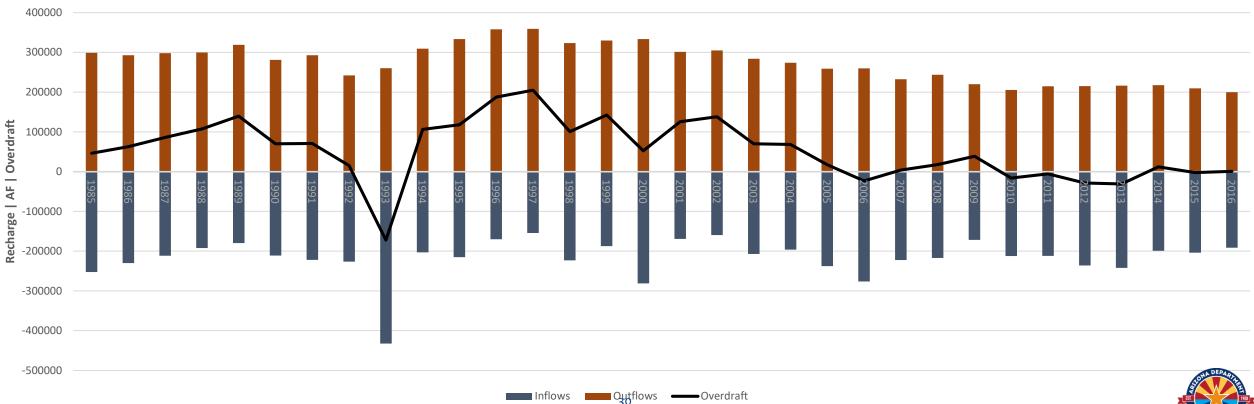


#### **Prescott AMA**



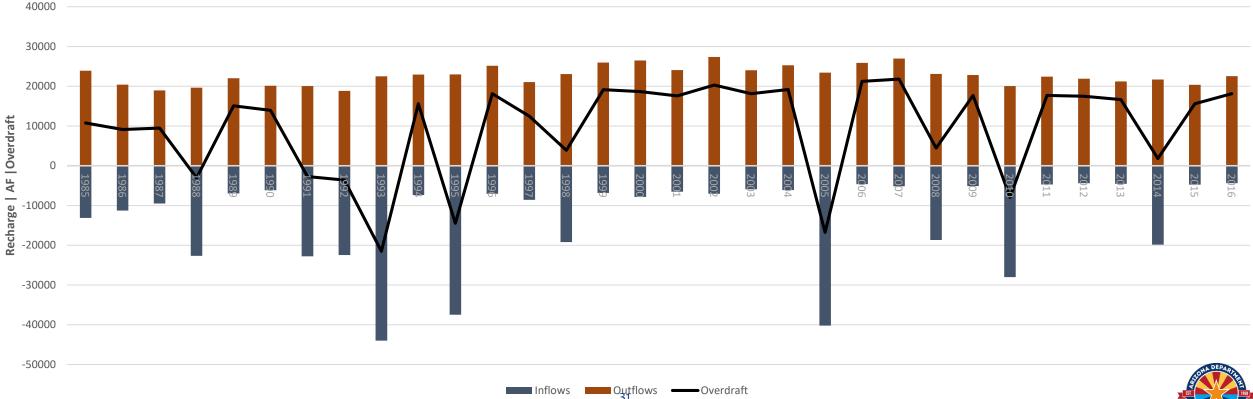


#### **Tucson AMA** Annual Overdraft – Inflows & Outflows





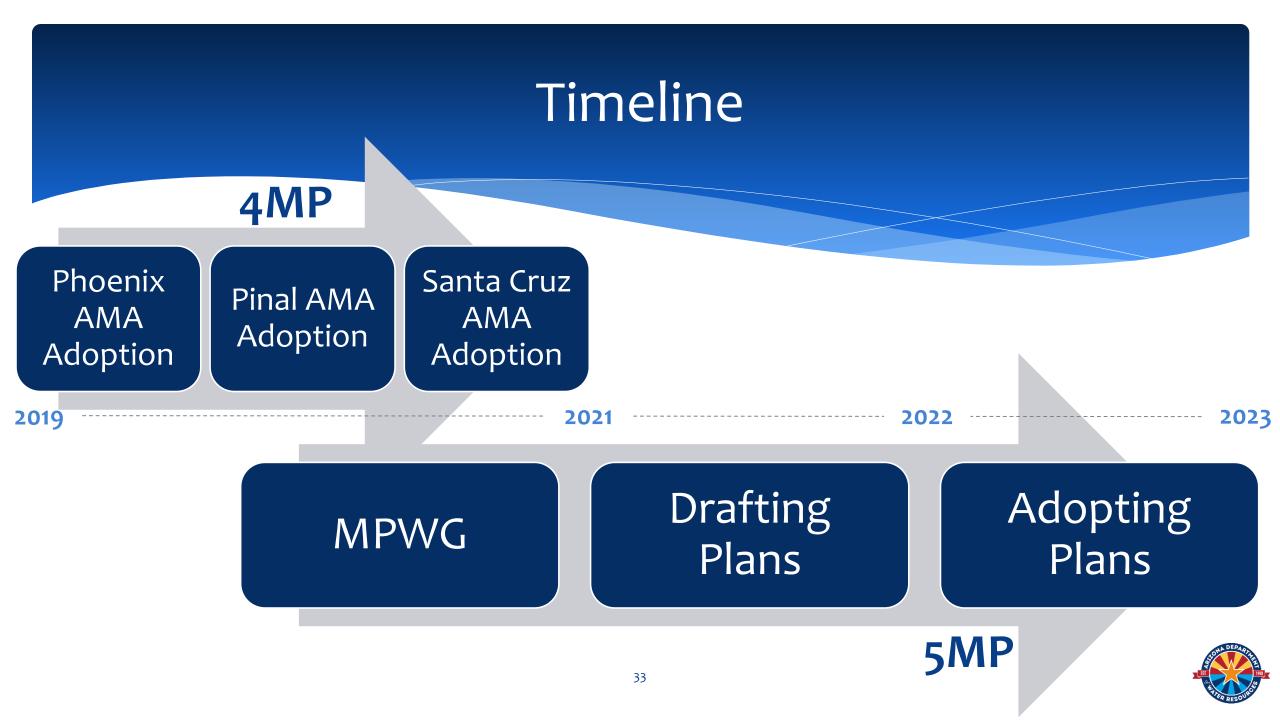
#### **Prescott AMA** Annual Overdraft – Inflows & Outflows





# 4<sup>th</sup> & 5<sup>th</sup> Management Plans





## Estimated 4MP Adoption Timeline

1. Initial Draft Published

2. GUAC and Public Comments 3. Updated Draft Published

4. Public Hearing

5. Final Adoption

Phoenix AMA
Final Adoption: Summer 2020
Programs Effective: January 2023 Pinal AMA
Final Adoption: Fall 2020
Programs Effective: January 2023 Santa Cruz AMA

Final Adoption:
Winter 2020

Programs Effective:

January 2023

Conservation Program Requirements go into effect at least 2 years after a plan is adopted. ADWR shifts the actual effective date past the 2 year mark to line up with Reporting Years.



# MANAGENENT PLANS

#### A.R.S. § 45-563 (A)

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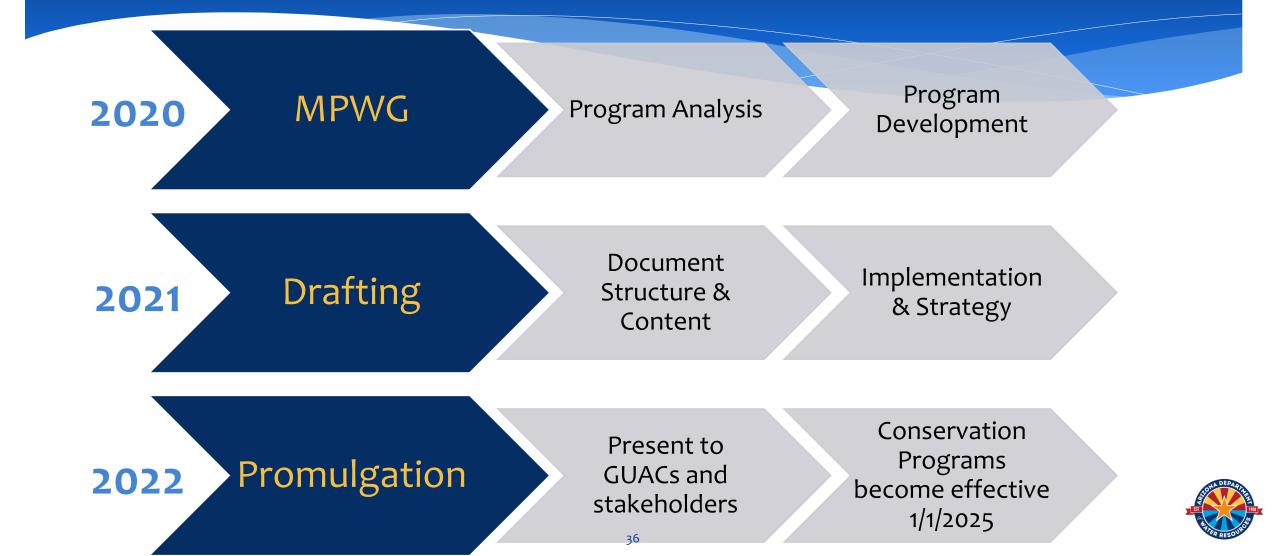
#### ADWR-led stakeholder forum for the development of the 5th Management Plans

#### Goals:

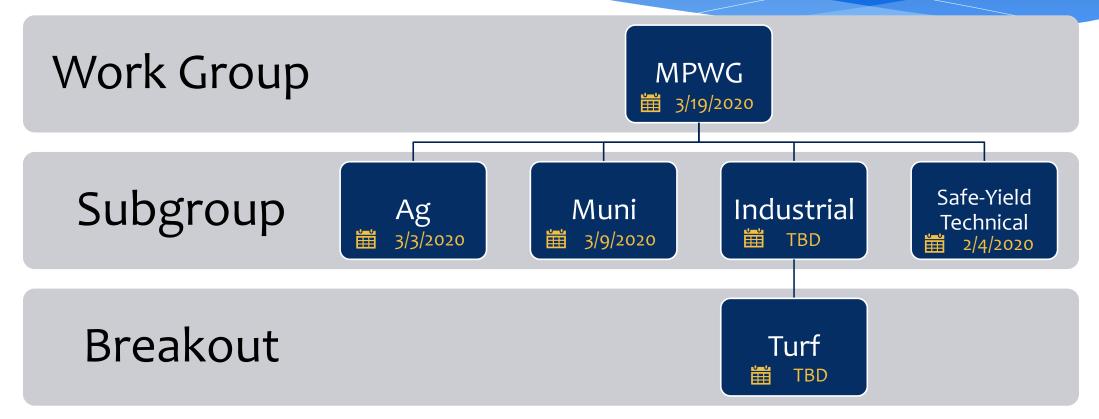
- \* Assess existing conservation programs
- \* Update existing management strategies
- \* Develop new management strategies



### Estimated 5MP Timeline



## MPWG Subgroups





Governor's Water Augmentation, Innovation, and Conservation Council Post-2025 Active Management Areas Committee

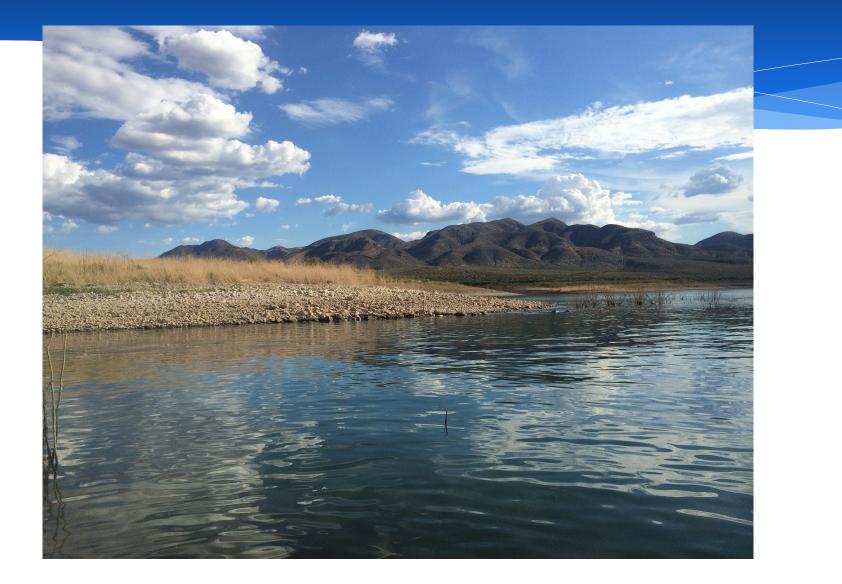
**Objective:** Identifying challenges within the regulated areas and generating strategies and solutions beyond 2025.

**2020:** Process of issue identification and analysis, culminating in a list of issues, each briefly described, for the Council's consideration and feedback.

**2021:** Committee will begin development of solutions and strategies to address the priority issues as confirmed by the Council.



# Looking Forward





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#### **Presenters:**

Carol Ward cward@azwater.gov (602) 771-8511

Natalie Mast nlmast@azwater.gov (602) 771-4646